TRUMP’S TRADE WAR TIMELINE: AN UP-TO-DATE GUIDE

Chad P. Bown and Melina Kolb, Peterson Institute for International Economics
Updated February 24, 2019

This post, originally published on April 19, 2018, will be updated as trade disputes with China and other countries evolve.

President Donald Trump’s trade war with the world involves multiple battles with US allies and others alike. Each battle uses a particular US legal rationale, such as calling foreign imports a “national security threat,” followed by Trump imposing tariffs and/or quotas on imports. Subsequent retaliation by trading partners and the prospect of further escalation risk significantly hampering trade and investment, and possibly the global economy.

The timelines below track the development of the most pressing trade conflicts with links to the latest available data and PIIE analysis.

BATTLE #1: SOLAR PANEL AND WASHING MACHINE IMPORTS INJURE US INDUSTRIES

USITC Recommends Remedies
October 31, 2017

The US International Trade Commission finds that imports of solar panels (October 31, 2017) and washing machines (November 21, 2017) have caused injury to the US solar panel and washing machine industries and recommends President Trump impose “global safeguard” restrictions. Two US industries filed separate requests for the investigations earlier in 2017 under Section 201 of the Trade Act of 1974. These were the first industry petitions under the law since 2001.

Trump Imposes Safeguard Tariffs
January 22, 2018

President Trump approves global safeguard tariffs on $8.5 billion in imports of solar panels and $1.8 billion of washing machines, a relatively rare move historically even when the president is granted the authority to do so.

China Investigates US Exports of Sorghum
February 5, 2018

The Chinese government self-initiates antidumping and countervailing duty investigations of roughly $1 billion of US exports of sorghum. While this is not an explicit retaliation linked to Trump’s tariffs on solar panels and washing machines, the coincidence of timing suggests a repeat of China’s retaliatory response to President Obama’s imposition of a safeguard tariff on tires in September 2009.
China Imposes Preliminary Tariffs on US Sorghum
April 17, 2018

The Chinese government announces preliminary antidumping duties of 178.6 percent on imports from the United States of sorghum.

Korea Files WTO Disputes
May 14, 2018

South Korea challenges the solar panel and washing machine tariffs through the WTO, claiming they violate WTO rules.

China Ends Tariffs on US Sorghum During Negotiations
May 18, 2018

China’s Commerce Ministry announcement comes as US and Chinese negotiating teams meet to resolve trade disputes.

China Files WTO Dispute Against US Solar Panel Tariffs
August 14, 2018

China’s Commerce Ministry announces a formal case alleging that US tariffs have damaged China’s trade interests.

**BATTLE #2: STEEL AND ALUMINUM AS NATIONAL SECURITY THREATS**

National Security Investigations Commence
April 20, 2017

President Trump instructs Commerce Secretary Wilbur Ross to self-initiate two investigations into whether steel (April 20) and aluminum (April 27) imports threaten US national security under Section 232 of the Trade Expansion Act of 1962.

National Security Investigation Results
February 16, 2018

The Department of Commerce releases its reports finding imports of steel and aluminum products threaten US national security under the rarely-used Section 232 of the Trade Expansion Act of 1962. Even though the investigations began in April 2017, this is the first time the public learns which steel and aluminum products could potentially be hit by new tariffs.
Tariff Announcement
March 1, 2018

Trump announces forthcoming tariffs on all trading partners of 25 percent on steel and 10 percent on aluminum under national security grounds. These would go further than the Commerce Department recommendations, covering an estimated $48 billion of imports, mostly from allies such as Canada, the European Union, Mexico, and South Korea. Only 6 percent of the imports covered derive from China, due to prior US imposition of antidumping and countervailing duties.

EU Threatens to Rebalance in Response
March 7, 2018

The European Union announces its planned retaliatory response if it were to be hit with tariffs. This includes filing a formal World Trade Organization (WTO) dispute, safeguard restrictions of its own, and a “rebalancing” of trade with the United States through almost immediate imposition of its own 25 percent tariff on $3.4 billion of US exports such as cranberries, Harley Davidson motorcycles, blue jeans, and bourbon.

Steel and Aluminum NAFTA Tariff Exemptions
March 8, 2018

Trump issues formal steel and aluminum tariff proclamations effective March 23, but exempts Canada and Mexico, pending his view of the outcome of the North American Free Trade Agreement (NAFTA) renegotiation talks. These exemptions exclude about one third—or $15.3 billion—of the imports announced a week earlier. He decides other partners can negotiate with US Trade Representative Robert E. Lighthizer to be excluded from the tariffs and companies can file petitions with Commerce Secretary Ross to have specific products excluded from the tariffs.

More Tariff Exemptions
March 22, 2018

Trump issues revised formal steel and aluminum tariff proclamations, further exempting the European Union, South Korea, Brazil, Argentina, and Australia—in addition to Canada and Mexico as previously announced—but only through May 1, 2018. This means another third of the originally covered imports on March 1 are temporarily exempt.

Tariffs Go Into Effect
March 23, 2018

Trump’s steel and aluminum tariffs go into effect with exemptions for selected countries. His 25 percent steel tariff applies to countries that exported $10.2 billion of steel products to the United States in 2017, and his 10 percent aluminum tariff applies to
countries that exported $7.7 billion. There is no timeline or explicit criterion for the removal of the restrictions.

Korea Receives Permanent Exemption for Steel, But Faces Quota
March 28, 2018

Korea agrees to **reduce steel exports** to the United States in return for a permanent exemption from the steel tariff. The **steel quota** of 2.68 million tons cuts its shipments by 21.2 percent from its 2017 volume.

China Retaliates
April 2, 2018

China imposes **retaliatory tariffs** on aluminum waste and scrap, pork, fruits and nuts, and other US products, worth $2.4 billion in export value in 2017. This compares to the US steel and aluminum tariffs covering Chinese exports worth $2.8 billion in 2017.

US Extends Tariff Exemptions
April 30, 2018

The Trump administration extends the **steel** and **aluminum** tariff exemptions provided to the European Union, Canada, and Mexico until June 1, 2018. Korea’s aluminum tariff exemption ends. Argentina, Australia, and Brazil receive indefinite exemptions for steel and aluminum tariffs while finalizing details on “satisfactory alternative means to address the threatened impairment to the national security” by the imports.

US Ends Tariff Exemptions for EU, Canada, and Mexico
June 1, 2018

The United States moves forward with 25 percent tariffs on **steel** and 10 percent on **aluminum** for the European Union, Canada, and Mexico by ending their previously granted exemptions effective June 1. The three trading partners supplied almost half of US steel and aluminum imports in 2017. **As of June 1**, Argentina has quotas for steel and aluminum in return for permanent tariff exemptions for both metals. Brazil has quotas on steel, with differing amounts on semi-finished and finished steel products, and a 10 percent tariff on aluminum. Australia remains the only trading partner for steel and aluminum without trade restrictions.

EU Retaliates on Iconic American Goods
June 22, 2018

The European Union activates its previous tariff threat on the United States, with an initial list covering **$3.2 billion of US products** in 2017. Steel and aluminum make up 34 percent of the affected products, while the rest are agricultural and food products, and other consumer goods. Specific items include bourbon whiskey, motor boats and yachts, motorcycles, blue jeans, corn, and peanut butter. Harley-Davidson **announced**
on June 25 it was shifting additional motorcycle production outside the United States to avoid the retaliatory tariffs.

Canada Strikes Back
July 1, 2018

Canada imposes tariffs on US products totaling $12.8 billion in 2017. Half of the targeted goods are steel and aluminum. American agricultural and food products make up 19 percent, and 24 percent are other consumer goods. Steel products face a 25 percent tariff, while the remaining products are hit at a 10 percent rate.

Trump Administration Files WTO Challenges
July 16, 2018

The US Trade Representative files separate disputes at the World Trade Organization against Canada, China, the European Union, Mexico, and Turkey, challenging the tariffs each WTO member imposed in response to President Trump’s aluminum and steel trade actions meant to protect US national security interests. Collectively, the five economies have retaliated with tariffs on US exports worth $24 billion in 2017.

Subsidies for American Farmers After Export Fallout
July 24, 2018

The US administration announces it will subsidize American farmers for up to $12 billion for their lost export sales resulting from all of the president’s tariff actions (including other tariffs on Chinese goods) using a law that supported farmers during the Great Depression. A total of $27 billion of American agriculture exports are being affected, like soybeans, corn, nuts, fruit, and beef.

Higher Rates for Turkey
August 10, 2018

President Trump announces he will increase the steel tariff rate imposed on Turkey from 25 percent to 50 percent in response the depreciation of the Turkish lira. In a tweet, he also states that the aluminum tariff rate for Turkey will be raised to 20 percent, up from 10 percent. Turkey supplied 4.2 percent of US steel imports and 0.3 percent of US aluminum imports in 2017. Turkey previously retaliated on $1.8 billion of US exports, including agricultural products.

Turkey Retaliates
August 14, 2018

Turkey announces new tariffs on imports from the United States, including cars, alcohol, and tobacco, in response to President Trump’s August 10 doubling of US tariffs on Turkish steel and aluminum.
Steel Tariffs Have Hit Poor Countries the Hardest
November 15, 2018

In the first six months of steel tariffs, strong economic growth actually increased US imports of steel by 2.2 percent, but small and poor countries saw a 12 percent decline in steel export volumes to the United States and 15.5 percent less revenue, relative to the six months prior to the tariffs. There has been no stated policy objective for hurting developing country exporters.

**BATTLE #3: UNFAIR TRADE PRACTICES FOR TECHNOLOGY, INTELLECTUAL PROPERTY (IP)**

USTR Self-Initiates Investigation of China
August 18, 2017

US Trade Representative Robert E. Lighthizer self-initiates an investigation of China under Section 301 of the Trade Act of 1974, after President Trump’s memorandum of August 14, 2017, instructing him to consider whether to investigate any of China’s laws, policies, practices, or actions that may be unreasonable or discriminatory and that may be harming American intellectual property rights, innovation, or technology development.

Unfair Trade Practices Investigation Results
March 22, 2018

The Trump administration releases its report finding China is conducting unfair trade practices related to technology transfer, intellectual property, and innovation under Section 301 of the Trade Act of 1974. Trump indicates forthcoming remedies of tariffs on up to $60 billion of Chinese products, a World Trade Organization (WTO) dispute, and new rules on investment.

US Threatens Tariffs
April 3, 2018

The Trump administration releases its $50 billion list of 1,333 Chinese products under consideration for 25 percent tariffs, which covers $46.2 billion of US imports. The top sectors hit are machinery, mechanical appliances, and electrical equipment. Roughly 85 percent of the imports targeted by the tariffs are in intermediate inputs and capital goods, which would raise costs within American companies’ supply chains.

China Threatens Retaliation on Autos, Aircraft, and Agriculture
April 4, 2018

China publishes its list of 106 products subject to forthcoming 25 percent tariffs as retaliation for Trump’s Section 301 tariffs, covering $50 billion of China’s imports from
the United States. They mostly affect US transportation (vehicles, aircraft, and vessels) and vegetable products (largely soybeans).

US Considers Additional Tariffs on $100 Billion
April 5, 2018

Trump instructs trade officials to consider whether an additional $100 billion of US imports from China should be subject to new tariffs.

White House Plans Tariffs After Brief “Hold”
May 29, 2018

After Treasury Secretary Steven Mnuchin said the tariffs were “on hold” on May 20, the White House releases a statement that it would impose tariffs on $50 billion of goods from China shortly after announcing the final list of covered imports on June 15, 2018.

US Revises $50 Billion Tariff List
June 15, 2018

The US Trade Representative releases a revised list of products on which it plans to impose 25 percent tariffs, in two phases starting July 6, 2018. Compared with the original list proposed on April 3, 2018, the new $50 billion list targets even more intermediate inputs—95 percent of the products hit are now intermediate inputs or capital equipment used largely by American-based companies dependent on imports from China. The updated list still mostly misses imports from Chinese companies, based on 2017 data.

China’s Revised Retaliation List
June 15, 2018

China issues an updated $50 billion retaliation list of 25 percent tariffs. It targets roughly $45 billion of US exports to China in 2017, including a lot of agricultural and food products. China also plans a two-phase approach for this list, covering $34 billion of US goods starting July 6, 2018, including soybeans and vehicles. The remaining $16 billion of products would be covered later, likely pending the Trump administration’s proposed second phase of tariffs released June 15. Compared with China’s April 4 list, the country adds mineral fuels, some consumption goods, and medical equipment. Aircraft are taken off the list.

Trump Asks for More Tariffs
June 18, 2018

In response to China’s retaliatory tariffs announced June 15, 2018, President Trump directs the US Trade Representative to identify an additional $200 billion worth of Chinese goods for additional tariffs at a rate of 10 percent. This is on top of the $50
billion list of June 15. He also threatens another $200 billion of tariffs if China retaliates again.

US and China Impose First Phase of June 15 Tariff Lists
July 6, 2018

US tariffs on $34 billion of Chinese imports go into effect, the first phase of its June 15 $50 billion list. In parallel with President Trump’s tariffs, China’s tariffs on the first $34 billion of its $50 billion list of US imports also go into effect.

USTR Announces $200 Billion Tariffs on China
July 10, 2018

Following up on the June 18 request, the US Trade Representative releases a list of $200 billion of imports from China to be subjected to new 10 percent tariffs after public hearings in August. Intermediate goods, like computer and auto parts, make up 47 percent of the list. Consumer goods are more heavily targeted than in the previous June 15 list—including telephones, computers, furniture, lamps, and luggage. This list combined with the $50 billion list of June 15 would cover $250 billion of the roughly $504 billion of goods imported from China in 2017.

Trump Threatens Tariffs on All Imports from China
July 20, 2018

In an interview, Trump says he is ready to impose tariffs on all US imports from China, which totaled $504 billion in 2017. The threat covers the remaining $262 billion of imports not already under previous tariffs or being investigated as previously announced under the Section 301 investigation. Capital goods and consumer products would be the primary targets, since intermediate inputs were already previously targeted, and include mobile phones, laptops, and clothing.

Subsidies for American Farmers After Export Fallout
July 24, 2018

The US administration announces it will subsidize American farmers for up to $12 billion for their lost export sales resulting from all of the president’s tariffs (including steel and aluminum) using a law that supported farmers during the Great Depression. A total of $27 billion of US agriculture exports are being affected, like soybeans, corn, nuts, fruit, and beef.

Trump Wants 25 Percent Tariffs, Not 10 Percent
August 1, 2018

Following Trump’s direction, the US Trade Representative considers a 25 percent tariff rate rather than the 10 percent rate on the list of $200 billion of imports released July 10.
China Threatens $60 Billion Tariffs
August 3, 2018

China warns it could add duties of 5 to 25 percent on $60 billion of US goods following Trump’s threat to raise proposed tariff rates on $200 billion of Chinese goods from 10 to 25 percent as well as potentially cover all $500 billion of imports from China with tariffs. The list targets mostly intermediate inputs, followed by capital goods and consumption goods. Combining this new list with the June 15 list leaves only $53 billion of Chinese imports from the United States that are not yet subject to Chinese retaliatory tariff lists.

USTR Finalizes Second Tranche of Tariffs
August 7, 2018

The Trump administration releases a revision to the second phase of its $50 billion list, announcing that $16 billion of imports from China will be subject to a higher 25 percent tariff rate, going into effect on August 23. After public hearings, the US Trade Representative removed only 5 of the 284 products subject to the list published on June 15. Those products include alginic acid, splitting machines, containers, floating docks, and microtomes—imports worth $400 million in 2017.

China Revises Its $50 Billion Tariff List, Removing Crude Oil
August 8, 2018

China revises the second tranche of its June 15 list of $50 billion of imports from the United States with which it planned to impose 25 percent tariffs. Crude oil was removed and replaced with a number of other products. The tariffs on the revised list, covering $16 billion of imports from the United States, are expected to go into effect as soon as the Trump administration’s second tranche of its June 15 tariff list is imposed on August 23.

US Passes Law on Trade and National Security
August 13, 2018

Trump signs the John S. McCain National Defense Authorization Act For Fiscal Year 2019 into law, which contains two key provisions on monitoring some foreign investments in the United States (FIRRMA) and outbound transfers of technology (ECRA).

US and China Impose Second Phase of $50 Billion Tariffs
August 23, 2018

The Trump administration followed through with imposing tariffs on $16 billion of imports from China, the second phase of the revised $50 billion list released June 15. China immediately responded with its own revised tariffs on $16 billion of US exports, also
announced on June 15. These actions complete each country’s first $50 billion of tariffs originally announced in April.

Trump Finalizes $200 Billion Tariff List
September 17, 2018

President Trump finalizes the list of products on $200 billion of imports from China that will be subject to a 10 percent tariff that goes into effect on September 24. Trump also announced the rate will increase to 25 percent on January 1, 2019. Of the newly targeted imports, 50 percent are intermediate goods, like computer and auto parts, but 24 percent are consumer goods, up from the 1 percent of consumer goods targeted in the previous tariff phase. Products dropped from the original July 10 proposed list include bedsheets and gloves, along with, reportedly, smartwatches.

China Finalizes Tariffs on $60 Billion of US Goods
September 18, 2018

China announced its plan to place tariffs on $60 billion of US exports if Trump goes ahead with his recently finalized tariffs on $200 billion of Chinese exports. These tariffs are mainly on intermediate inputs and capital equipment, and range from 5 to 10 percent, down from the 5 to 25 percent originally announced.

Next Phase of Tariffs Goes into Effect
September 24, 2018

US tariffs on $200 billion of Chinese imports announced on September 17 take effect, along with retaliatory tariffs by China on $60 billion of US imports announced on September 18. The United States now has tariffs on 12 percent of its total imports during 2018, while the combined trading partner retaliation covers 12 percent of total US exports.

US-China Tariff Truce
December 1, 2018

After the G-20 meeting in Buenos Aires, Presidents Trump and Xi announce a deal to halt the escalation of tariffs that were expected in January while they negotiate over trade concerns. However, because there is no joint statement, and some disagreement between the statements of the White House and Chinese state media, details remain murky. The US statement says that if no agreement is reached by March 1, 2019, the 10 percent tariffs will be raised to 25 percent.

Almost 15 Percent of US Imports Are Now Protected
February 15, 2019

In 2018, Trump’s actions combined with already existing tariffs have resulted in 14.9 percent of US goods imports covered by some form of trade protection, based on 2017 import data. Trump’s actions alone covered $303.7 billion, or 12.6 percent. Some
products are being hit by multiple tariffs. China, Canada, the European Union, South Korea, and Mexico are the biggest targets.

Tariff Increase Delayed
February 24, 2019

President Trump announces via Twitter that he will delay the tariff increase on $200 billion of imports from China that had been scheduled to go into effect on March 1, 2019. The 10 percent tariffs would have been raised to 25 percent.

BATTLE #4: AUTOS AS NATIONAL SECURITY THREAT

Another National Security Investigation
May 23, 2018

The Commerce Department initiates the third national security investigation under Trump into imported autos and parts, following the steel and aluminum cases. Public hearings are scheduled for July 19–20, 2018. Trump is reportedly considering raising tariffs to 25 percent on these products, which a PIIE analysis finds could cost 195,000 American jobs, assuming no exemptions. That number could more than triple if other countries retaliate in-kind. The tariffs would affect $208 billion of imports, not counting auto parts, nearly all from key US allies.

“Side Letter” on Autos Reportedly in New US-Mexico Trade Deal to Replace NAFTA August 27, 2018

President Trump and President Enrique Peña Nieto of Mexico announce a preliminary US-Mexico trade agreement that would potentially replace the North American Free Trade Agreement (NAFTA). News sources report that a side deal accompanies the trade agreement to give Mexico “insurance” against future potential US national security tariffs on autos. Mexico would still have duty-free access for cars that comply with new rules of origin by voluntarily limiting its auto exports to the United States. During the Oval Office announcement, Trump also threatens to impose tariffs on Canada’s cars.

USMCA Is Signed with Side Letters
November 30, 2019

All three countries sign the US-Mexico-Canada Agreement (USMCA) to replace NAFTA. Canada and Mexico sign side letters aimed at preventing threatened auto tariffs. The deal still needs to be ratified by legislators to take effect.
President Trump has 90 days (until May 18, 2019) to agree or disagree with the findings. He has 15 days after accepting findings of a threat to restrict imports, or he may pursue negotiations and defer new trade actions for up to 180 days while talks proceed. Auto tariffs would mainly target allies such as Japan, Germany, and South Korea.